

Message Text

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ACTION EUR-25

INFO OCT-01 ISO-00 CIAE-00 PM-07 INR-10 L-03 NEA-10

NSAE-00 PA-04 RSC-01 PRS-01 SPC-03 TRSE-00 SAJ-01

DODE-00 H-03 NSC-10 SS-20 ACDA-19 IO-14 USIE-00

NSCE-00 INRE-00 SSO-00 OIC-04 AEC-11 OMB-01 AECE-00

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SECDEF WASHDC IMMEDIATE

INFO AMEMBASSY VIENNA IMMEDIATE

S E C R E T USNATO 5574

E.O. 11652: GDS

TAGS: PARM, NATO

SUBJECT: MBFR: SPC PREVIEW OF NOVEMBER 20 COUNCIL MEETING.

VIENNA FOR USDEL MBFR

REF: VIENNA 9561

1. AT NOV. 19 SPC DISCUSSION OF WORK PROGRAM ON STABILIZING AND VERFIATION MEASURES (SEPTTEL), NORWEGIAN AND TURKISH REPS. DOUBTED THAT THEY WOULD HAVE INSTRUCTIONS IN TIME FOR NOV. 20 NAC REVIEW OF ALLIED FRAMEWORK PROPOSAL. SEVERAL OTHER REPS. DOUBTED THAT IT WOULD BE POSSIBLE TO REACH CONSECUS ON THE FRAMEWORK PROPOSAL WITHOUT ANOTHER COUNCIL DISCUSSION ON WEDNESDAY, NOV. 21. US REP. URGED THAT ALL DELEGATIONS SEEK INSTRUCTIONS FOR NOV. 20 NAC, SO THAT COUNCIL CAN REACH AGREEMENT AT THAT TIME. IF CONTINUING DISCUSSION TO NOV. 21 PROVES INESCAPABLE, THEN AT LEAST DELEGATIONS WILL NOT BE INTRODUCING UNEXPECTED PROPOSALS, WHICH MIGHT PREVENT COUNCIL FROM REACHING AGREEMENT IN TIME FOR TABLING FRAMEWORK PROPOSAL IN VIENNA ON
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NOV. 22.

2. CANADIAN, DUTCH AND FRG REPS. EXPRESSED CONCERN THAT AD HOC GROUP'S DRAFT FRAMWORK PROPOSAL DID NOT TAKE INTO ACCOUNT

AND DID NOT EVEN REFER TO NOV. 16 NAC GUIDANCE ON INCLUSION OF ASSOCIATED MEASURES IN ALLIED FRAMEWORK PROPOSAL (USNATO 5533). CANADIAN REP. WAS PARTICULARLY STRUCK BY FACT THAT STABILIZING MEASURES WERE NOT LISTED AT THE BEGINNING OF THE FRAMEWORK PROPOSAL. US REP. POINTED OUT THAT AHG TEXT CROSSED NAC INSTRUCTIONS IN TRANSMISSION, AND HE HOPED THAT NAC WOULD NOT INVOLVE ITSELF IN A PROCEDURAL WRANGLE. AHG HAD PROVIDED A CLEAR RATIONALE FOR ITS ORDERING OF ELEMENTS IN THE ALLIED POSITION (PARA 6, VIENNA 9511), WHICH THE COUNCIL SHOULD EVALUATE ON ITS SUBSTANTIVE MERITS.

3. DUTCH REP. ASKED IF US REP. WOULD MAKE AVAILABLE TEXT OF STATEMENT WHICH AMBASSADOR RESOR PLANNED TO MAKE IN INTRODUCING FRAMEWORK PROPOSAL. US REP. SAID THAT HE HAD A TEXT, WHICH HE WOULD BE WILLING TO MAKE AVAILABLE TO INDIVIDUAL DELEGATIONS UPON REQUEST, ON THE UNDERSTANDING THAT THIS WAS NOT NECESSARILY THE FINAL VERSION AND THAT THE US WAS NOT SEEKING REACTIONS IN NATO TO THIS STATEMENT. ALLIED REPRESENTATIVES IN VIENNA MADE NUMEROUS STATEMENTS, AND IT WOULD BE HIGHLY IMPRACTICAL TO HAVE NATO REVIEW EACH ONE OF THESE BEFORE PRESENTATION TO THE OTHER SIDE. THE DUTCH REP. AGREED WITH THIS PROCEDURAL OBSERVATION AS A GENERAL MATTER, BUT BELIEVED THAT RESOR'S STATEMENT IN INTRODUCING FRAMEWORK PROPOSAL WAS A SPECIAL CASE. NO OTHER REPS. ASKED FOR TEXT OF RESOR'S STATEMENT. (WE WILL PROVIDE TEXT ON BACKGROUND ONLY BASIS TO DUTCH DELEGATION AND TO OTHER DELEGATIONS INDIVIDUALLY, IF ASKED.)

4. COMMENT: WE WERE ENCOURAGED BY THE FACT THAT ONLY CANADIAN REP. MADE SPECIFIC (AN UNINSTRUCTED) OBSERVATION OVER THE LOCATION OF STABILIZING MEASURES IN FRAMEWORK PROPOSAL. MISSION WOULD THEREFORE, PLAN TO URGE COUNCIL ON NOV. 20 NOT TO CHANGE SEQUENCE OF THE AD HOC GROUP PAPER. IF NECESSARY WE WOULD POINT OUT THAT (FOR REASONS STATED REFTEL), STABILIZING MEASURES SHOULD FORM AN INTEGRAL PART OF ASSOCIATED MEASURES, AND THAT IT WOULD BE INADVISABLE TO PUT ASSOCIATED MEASURES AS A WHOLE PRIOR TO REDUCTIONS. TO DO THE LATTER WOULD ONLY OPEN ALLIES TO CHARGES OF STALLING DISCUSSION OF REDUCTIONS THEMSELVES AND COULD BRING
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ATTENTION TO THE FACT THAT THE ALLIES HAD NOT YET REACHED AGREEMENT ON SPECIFIC MEASURE.

5. NONETHELESS, IT IS CONCEIVABLE THAT WE MIGHT COME UNDER PRESSURE TO SHIFT SEQUENCE IN FRAMEWORK PROPOSAL AND IT WOULD BE HELPFUL TO HAVE THE NEGOTIATING FLEXIBILITY TO ACCEPT REVISED SEQUENCE SUGGESTED REFTEL.
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